



# Emergency Support Function 14 Annex Long Term Recovery and Mitigation



2017

## **ESF COODINATOR AND SUPPORT AGENCIES**

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### **ESF Coordinator**

- Georgia Emergency Management Agency/Homeland Security

### **Primary Agency**

Georgia Emergency Management Agency/Homeland Security

### **Support Agencies**

- Georgia Building Authority
- Georgia Department of Administrative Services
- Georgia Department of Agriculture
- Georgia Department of Audits and Accounts
- Georgia Department of Community Affairs
- Georgia Department of Natural Resources
- Georgia Department of Transportation
- Georgia Emergency Management Agency/Homeland Security
- Georgia Environmental Facilities Authority
- Georgia Forestry Commission
- Georgia Office of Planning and Budget
- Georgia Office of the Commissioner of Insurance and Fire Safety
- Georgia Public Service Commission
- Georgia State Finance and Investment Commission
- Georgia Voluntary Organizations Active in Disaster

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# Record of Distribution

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Plan #	Office/Department	Representative	Signature
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## 1.0 Introduction

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### 1.1 Purpose

ESF 14 Long Term Recovery & Mitigation provides Georgia Emergency Management and Homeland Security Agency, herein referred to as GEMA/HS, with a single point to obtain key long-term recovery and mitigation assistance related to information, planning assistance, and emergency management coordination.

### 1.2 Scope

ESF 14 works in conjunction with FEMA and other state partners in the State Operations Center (SOC) to provide support for all long-term community recovery and mitigation related requests for assistance from state and local entities planning for, responding to, or recovering from a natural or human-caused disaster.

ESF 14 is responsible for recovery as it encompasses assistance to state agencies, local governments, and eligible private nonprofit organizations to repair or replace damaged public facilities after a Presidential emergency or major disaster declaration. It also provides for emergency work including debris removal and protective measures to protect public health, safety, and improved property.

ESF 14 carries out the responsibility of mitigation. Mitigation is a long-term and ongoing process that includes the development and update of mitigation plans and projects that will reduce or eliminate hazard exposure, thereby reducing potential damages to life and property.

GEMA/HS assumes primary coordination responsibility for ESF 14 and will insure GEMA/HS is represented and actively participates as necessary in all prevention, preparedness, response, recovery, and mitigation activities as they relate to emergency management.

## 2.0 Concept of the Operation

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### 2.1 General

There are three phases of Long-Term Community Recovery and Mitigation. Each phase is based on the size and magnitude of the disaster. GEMA/HS, through its normal decision making process, and in consultation with the primary and support agencies, determines which phase to activate.

#### **Phase I:**

- Applies to disasters that are small, limited, or localized. Recovery and Mitigation needs are few and sporadic.
- The GEMA/HS lead for Long-term Recovery and Mitigation handles any matters regarding recovery and mitigation or provides recovery and mitigation guidance to the GEMA/HS Duty Officer, if necessary. Absent the GEMA/HS lead for Long-term Recovery and Mitigation, the GEMA/HS Duty Officer may consult this annex for guidance.

## **Phase II:**

- Applies to small to large disasters when the SOC is activated. A state declaration and federal declaration of disaster are possible, but not required.
- Recovery and Mitigation activity is significant but does not require activation of most of the components contained in this annex. One of several people can manage recovery or mitigation by the use of some components of this annex and the combination of others.

## **Phase III:**

- Applies to large catastrophic disasters or disasters that generate a great amount of media attention or public interest.
- This annex speaks primarily to large-scale activation of long-term community recovery and mitigation operations and the use of most of the components detailed in this annex and have received either a state or federal declaration of disaster.
- GEMA/HS will coordinate with appropriate primary and support agencies listed in the ESF as well as other state agencies to ensure operational readiness.
- GEMA/HS and support agencies listed in this annex will develop and maintain Standard Operating Guidelines (SOGs) as necessary to explain better the processes and procedures necessary to accomplish the wide array of requests for assistance as it regards to emergency management in this ESF.
- GEMA/HS is responsible for the implementation and administration of this function as related to emergency disaster assistance. The GEMA/HS Director or designee, through Public Assistance and Hazard Mitigation, will coordinate operations for this function.
- GEMA/HS will request qualified personnel from other state agencies to assist with the joint field office (JFO), preliminary damage assessments (PDA), and project identification worksheet preparation.

## **2.3 Plan Activation**

### **Long-Term Recovery Operations**

- GEMA/HS will coordinate and conduct joint federal, state and local Preliminary Damage Assessments (PDAs).
- GEMA/HS will administer and supervise those state responsibilities in public assistance not specifically assigned to other agencies.
- GEMA/HS will publicize program availability; notify potential applicants of applicant briefings; schedule and conduct applicant briefings; review and validate eligibility and submit the requests for Public Assistance to FEMA; and coordinate and schedule a Kickoff Meeting with each applicant.
- GEMA/HS will coordinate with each state and local applicant and the Public Assistance Coordinator (PAC) the preparation of the Project

Worksheet (PW); the Summary of Small and Large Projects; Project Summary Report; Special Considerations; and Immediate Needs Funding (INF).

- GEMA/HS will prepare, process, and approve grant applications; administer grant funds; prepare reports; and process appeals and time extensions.
- GEMA/HS will supervise the operations and activities of the state component of the JFO.
- GEMA/HS will designate a Long-Term Recovery Planner who will coordinate with federal, state and local Recovery Support Functions (RSFs) as identified in the GA Disaster Recovery and Redevelopment Plan (GDRRP) to monitor for long-term recovery issues.
- GEMA/HS will provide recommendations on the activation of the GDRRP.
- GEMA/HS will coordinate activation and transition to the GDRRP, if applicable.

### **Mitigation**

- GEMA/HS will coordinate with FEMA on the need for any joint damage assessment/data collection teams necessary to support hazard mitigation activities.
- GEMA/HS will coordinate any required updates to the Georgia Hazard Mitigation Strategy to ensure compliance with the Disaster Mitigation Act of 2000 thereby maintaining eligibility for the full range of Stafford Act Assistance to state and local governments.
- GEMA/HS will review state and local mitigation plans for early identification of mitigation actions that are critical in the short-term recovery phase of the disaster; review all damage assessment reports and support damage assessment visits necessary for determining mitigation activities.
- GEMA/HS will confirm that all local mitigation plans of counties included in the disaster declaration are approved by FEMA. If not, GEMA/HS will provide technical assistance to the local community in securing FEMA approval to ensure eligibility for all federal funding sources.
- GEMA/HS will administer the hazard mitigation grant program and coordinate other activities in hazard mitigation not specifically assigned to other agencies.
- GEMA/HS will provide technical assistance in the development of state and local hazard mitigation projects. These may include, but are not limited to, projects such as: acquisition of damaged property, generators for critical facilities, retrofitting damaged property, drainage projects, wind retrofit projects, earthquake projects, planning, further data analysis, and warning and communication improvements.
- Review Georgia Mitigation Information System (GMIS) data on mitigated properties and will solicit information necessary to evaluate the effectiveness of completed mitigation projects in declared



counties, including losses avoided, and overall cumulative benefit.

## **3.0 Organization and Assignment of Responsibilities**

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### **3.1 ESF Coordinator**

The Coordinator for ESF 14 is the Georgia Emergency Management and Homeland Security Agency. In partnership with the Department of Agriculture and the Georgia Department of Community Affairs, GEMA/HS conducts ESF 14 planning, preparedness, response and recovery activities.

### **3.2 Primary Agency Assignment of Responsibilities**

#### **Georgia Emergency Management Agency/Homeland Security**

- Plans and coordinates activities pertaining to long-term community recovery and mitigation including preparedness, response, recovery, and mitigation.
- Conducts regular ESF 14 meetings and/or conference calls.
- Coordinates development and maintenance of the state administrative plan for public assistance and hazard mitigation.
- Supports and participates in interagency planning meetings and exercises that pertain to ESF 14.
- *Hazard Mitigation:*
  - Coordinates with FEMA on mission assignments to collect perishable data or determine need for performance assessment teams.
  - Reviews state and local mitigation plans for early identification of mitigation actions and to reduce state and local socio-economic consequences.
  - Reviews local mitigation plans for current FEMA approval and provides technical assistance for all communities without approval in order to become eligible for federal funding.
  - Reviews GMIS data for potential impacts to critical facilities.
  - Coordinates assessment and revision of existing risk analysis and mitigation plans.
  - Provides technical assistance in state and local mitigation planning/planning updates.
  - Implements hazard mitigation grant program.
- *Public Assistance:*
  - Coordinates with state lead agencies to address key issues for disasters such as temporary and permanent housing, debris removal, decontamination and environmental restoration, restoration of public facilities and infrastructure, restoration of agricultural sector, and short and long-term economic recovery.

- Organizes damage assessment teams, obtains, and analyzes damage assessment areas.
- Plans and coordinates debris management activities.

### **3.3 Support Agency Assignment of Responsibilities**

#### **Georgia Building Authority**

- Personnel
- Provides needed personnel, equipment and resources for long-term recovery.

#### **Georgia Department of Administrative Services**

- Personnel, procurement
- Arranges for purchase of supplies and equipment.

#### **Georgia Department of Agriculture**

- Provides emergency loans and grants for agricultural sector.
- Economic and technical assistance for recovery and rural community facilities, businesses, utilities, and housing.
- Technical assistance for agricultural market recovery, community planning, and community development.
- Resource development

#### **Georgia Department of Audits and Accounts**

- Provides personnel to assist with assessing damages and reviewing claims.

#### **Georgia Department of Community Affairs**

- Provides statistical data and maps.
- Assists in the coordination of staffing resources to provide victim assistance at Disaster Recovery Centers.
- Assists with the identification of available housing in communities impacted by a disaster and coordinate referrals to disaster victims to appropriate emergency housing to meet short and long-term needs.
- Provides statistical data and maps.

#### **Georgia Department of Natural Resources**

- Data, personnel

#### **Georgia Department of Transportation**

- Assists with planning and repair of critical transportation infrastructures.
- Coordinates transportation assistance programs.
- Provides personnel to assist with PDAs and project worksheets.

### **Georgia Environmental Facilities Authority**

- Funding, Personnel, Procurement
- Provides infrastructure loans.

### **Georgia Forestry Commission**

- Provides logistical and transportation support.
- Provides statistical data.

### **Georgia Office of Planning and Budget**

- Funding, Procurement

### **Georgia Office of the Commissioner of Insurance Fire Safety**

- Personnel
- Provides representatives as needed to give advice and assistance to disaster victims.
- Investigates complaints against insurance companies doing business in the State of Georgia.
- Assists with the administration of insurance programs following a disaster.
- Provides information on insured losses to assist with damage assessment, recover, and mitigation.

### **Georgia Public Service Commission**

- Notification, Funding, Personnel

### **Georgia State Finance and Investment Commission**

- Provides assistance with project management.

### **Georgia Voluntary Organizations Active in Disaster**

- Personnel
- Provides assistance with project management

## **4.0 Direction, Control, and Coordination**

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### **4.1 Information Collection and Dissemination**

ESF 14 will report all activities to the ESF 5 Situation Unit, as described under “ESF Coordination within the State Operations Center” portion of this document, for inclusion in the development of incident action plans and situational reports. All public information reports regarding ESF 14 activities will be coordinated with ESF 15 External Affairs.

When ESF 14 is activated, GEMA/HS, with assistance from supporting departments and agencies, assesses and responds to requests for assistance from state and local entities and provides planning or technical assistance from affected local, state or federal agencies or other ESFs.

In addition to the SOC, ESF 14 may provide personnel to a Joint Field Office (JFO), if established in Georgia, a Joint Information Center (JIC), and other incident facilities established to meet operational demands for each particular event causing the activation of the GEOP.

## **4.2 Communications and Documentation**

The GEMA/HS Planning Section has provided standard operating guide development templates and planning assistance to all ESFs listed in the GEOP. All ESFs will strive to develop operationally ready SOGs for inclusion in the GEOP. ESF 14 will meet as necessary to develop, review and refine SOGs that discuss specific operational processes and procedures.

## **4.3 Administration, Finance, and Logistics**

In conjunction with ESF 7 – Resource Support, ESF 14 will develop, review, refine and maintain lists of all resources currently available and under the control of the primary or support agencies listed in this plan. The development of these lists may be completed by several organizations and professional groups, which currently operate within this ESF. These resource lists should be compliant with the resource typing standards outlined in the National Incident Management System (NIMS).

### **Coordination of EMAC Request**

The Emergency Management Assistance Compact (EMAC) is a national mutual aid agreement between the 50 states, Puerto Rico, the U.S. Virgin Islands and the District of Columbia. It is based on 13 Articles which have been enacted into state law by each state. In Georgia, EMAC is addressed in the O.C.G.A., Title 38, Chapter 3, Article 5.

States may only request assistance via EMAC when their governor has declared a state of emergency. EMAC requires that the state requesting assistance reimburse the state that provides the assistance. The Director of GEMA/HS is the EMAC Authorized Representative (AR) for the State of Georgia. The AR is tasked with the authority to commit and accept resources through EMAC partnerships. The AR may delegate this authority to the Operations Director, Deputy Operations Director and Finance Director of GEMA/HS. The GEMA/HS Logistics Program Manager is the designated contact (DC) for EMAC. In the absence of the Logistics Program Manager, the agency has identified alternate designated contacts. The DC is commonly referred to as the EMAC Coordinator. The DC coordinates EMAC operations and prepares the official EMAC.

Request for Assistance (commonly referred to as the REQ-A). When completed, the REQ-A becomes a contract between the requesting and assisting states for the provision of assistance in accordance with EMAC. When the SOC is activated, the Logistics Section Mutual Aid Unit coordinates and manages EMAC missions. This unit will be initially staffed with GEMA/HS personnel, but will likely be augmented by trained EMAC personnel from other states as soon as possible. This unit is also referred to as an EMAC “A” Team.

ESF 14 will coordinate all EMAC requests with the GEMA/HS EMAC DC or the SOC Logistics Section Mutual Aid Unit, when the SOC is activated. No resource (personnel or equipment) may deploy to another state via EMAC until the REQ-A has been approved and signed by the ARs of the requesting and assisting states, and they have been provided a copy of the REQ-A, briefed and prepared for the mission. To facilitate obtaining any assistance Georgia may need via EMAC, state ESFs should identify their shortfalls in capability and where resources may be obtained to provide this capability. This may be accomplished via informal coordination with sister agencies in other states to determine if the needed resource is available for potential deployment to Georgia, its location and the point of contact for the resource. Such information is critical in expediting a request for assistance via EMAC. For more information on EMAC, contact the GEMA/HS EMAC Designated Contact at 404-635-7200.

## **5.0 Plan Evaluation, Maintenance and Revision**

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### **5.1 Evaluation**

GEMA/HS conducts all exercises within the structure provided by the Homeland Security Exercise Evaluation Program (HSEEP). ESF 14 will participate in all exercise activities when applicable and will follow the HSEEP process to include active participation in planning and evaluation meetings, workshops and conferences.

GEMA/HS systematically conducts debriefings and compiles after action reports for any incident that calls for the activation of all or any portion of the GEOP. Debriefings and after action reports are coordinated through the GEMA/HS Operations Division. ESF 14 shall participate in this process when applicable. After Action Reports will document areas for improvement, resource shortfalls, and corrective action planning requirements which will be incorporated into the GEOP, its annexes, or ESF standard operating guides (SOGs), when applicable.

### **5.2 Maintenance and Revision**

This Emergency Support Function Annex will be reviewed and updated in accordance with the GEMA/HS Plans Standardization and Maintenance Policy. In addition, this document will be evaluated for recommended revisions and corrective measures as an integral part of the Agency Exercise or Event After Action Reports / Improvement Plans, as well as internal reviews that will follow the issuance of any Governor Executive Order or passage of legislation impacting the Agency.

## 6.0 Authorities and References

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The authority for the Georgia Emergency Operations Plan is based on Official Code of Georgia, Title 38, Section 3, Articles 1 through 3, known as the Georgia Emergency Management Act of 1981, and is compliant with the National Incident Management System and supports the National Response Framework.

O.C.G.A. § 38-3-1, to § 38-3-10, establishes legal authority for development and maintenance of Georgia's Emergency Management Program and organization, and defines the emergency powers, authorities, and responsibilities of the Governor and Director of GEMA/HS. Moreover, the State's Emergency Services and Disaster Laws require that state and local governments develop and maintain current Emergency Operations Plans (EOP) in order to be prepared for a variety of natural and human- caused hazards. Executive Orders by the Governor supplement the laws and establish specific planning initiatives and requirements.