



Emergency Support Function 13
(Public Safety and Security) Annex
to Georgia Emergency Operations Plan

2023

Table of Contents

Record of Change	iv
Record of Distribution.....	v
1.0 Introduction	1
1.1 Purpose	1
1.2 Scope	1
General Law Enforcement and Security Assistance	1
Body Recovery.....	1
Price Gouging	2
2.0 Concept of the Operation	2
2.1 General.....	2
2.2 Plan Activation	3
3.0 Organization and Assignment of Responsibilities	3
3.1 ESF Coordinator	3
3.2 Primary Agency Assignment of Responsibilities	3
3.3 Support Agency Assignment of Responsibilities.....	4
4.0 Direction, Control, and Coordination	5
4.1 Information Collection and Dissemination.....	5
4.2 Communications and Documentation	5
4.3 Administration, Finance, and Logistics	5
Coordination of EMAC Request	6
5.0 Plan Evaluation, Maintenance and Revision	7
5.1 Evaluation.....	7
5.2 Maintenance and Revision	7
6.0 Authorities and References	7

Record of Distribution

Plan #	Office/Department	Representative	Signature
1			
2			
3			
4			
5			
6			
7			
8			
9			
10			
11			
12			
13			
14			
15			

1.0 Introduction

1.1 Purpose

Emergency Support Function (ESF) 13 Public Safety and Security integrates those state agencies and resources with law enforcement and public safety responsibilities into preparedness, response, and recovery activities when applicable. ESF-13 serves as the mechanism to provide state support to local jurisdictions with law enforcement, public safety, and security operations in response to incidents occurring in conjunction with or as the cause of activation of the Georgia Emergency Operations Plan (GEOP).

1.2 Scope

ESF-13 manages and coordinates law enforcement, public safety, and security activities during activation of the GEOP. This Annex does not usurp or override the policies or mutual aid and assistance agreements of any state or local jurisdiction, government, or agency. State agencies retain all mission-specific responsibilities provided to them by statute, regulation, policy, or custom. This Annex is not intended to apply to or interfere with normal daily activities of state public safety and security agents who operate within local or state jurisdictions or in coordination with federal agencies. These functions include but are not limited to:

General Law Enforcement and Security Assistance

ESF-13 provides a mechanism for coordinating and providing state-to-state support; state support to local authorities; and/or support to other ESF's, consisting of law enforcement, public safety, and security capabilities and resources during potential or actual incidents requiring activation of the GEOP.

ESF-13 capabilities support incident management requirements including, but not limited to, force and critical infrastructure protection, security planning and technical assistance, technology support, access control to disaster areas, site security, traffic and crowd control, and general law enforcement assistance in both pre-incident and post incident situations. ESF-13 is activated in situations requiring extensive public safety and security and where local government resources are overwhelmed or are inadequate, or for state-to-state support or in pre-incident or post incident situations that require protective solutions or capabilities unique to the State of Georgia.

Body Recovery

The Georgia Bureau of Investigation (GBI), a primary agency within ESF-13, plays a significant role in mass fatality events. The GBI has been tasked by Executive Order of the Governor of the State of Georgia with the responsibility for the recovery and identification of human remains in a natural or human-caused disaster. Through the Body Recovery Team, the GBI has expertise in the recovery and identification of human remains and can augment the local Medical Examiner/Coroner as needed. The GBI is also called for assistance when criminal or terrorist activity is suspected. GBI mass fatality response will be coordinated with ESF-8. Reference is made to mass fatality activities and agencies within the ESF-8 Annex.

Price Gouging

Price Gouging does not correspond to any ESF in the National Response Framework. Under a state of emergency, businesses may not sell any goods or service at prices higher than the prices at which the goods or services were offered before the declaration of the state of emergency. Nor may a business raise the price of supplies or services for the purpose of salvaging, repairing, or rebuilding structures damaged because of the natural disaster. The Georgia Attorney General's Consumer Protection Division has primary responsibility for this function and investigates allegations of illegal pricing. The GBI will support this function when requests are made pursuant to O.C.G.A Title 35, Chapter 3.

2.0 Concept of the Operation

2.1 General

Primary responsibility for public safety lies with local, state, federal agencies and authorities, and the private sector. Private-sector authorities have primary responsibility for security. These entities, therefore, are typically the first line of response for public safety and security, respectively. ESF-13 is established to provide support to both areas. In most incident situations, local jurisdictions have primary authority and responsibility for law enforcement activities, utilizing the Incident Command System on scene. In larger scale incidents, additional resources should first be obtained through the activation of mutual aid and assistance agreements with neighboring counties within Georgia.

The Georgia Department of Defense (GaDoD) is listed as a supporting agency within this ESF. The GaDoD has some public safety and security authorities under U.S. Code Title 32, if authorized by the Governor to perform law enforcement, security, and or public safety functions. Title 32 and actions necessary to integrate the GaDoD into ESF-13 operations is further explained in the ESF-16 Defense Annex to the GEOP.

Through ESF-13, state resources supplement local, or in some cases federal agencies operating within Georgia when requested or required, as appropriate, and are integrated into the incident command structure using National Incident Management System (NIMS) principles and protocols.

ESF-13 provides the conduit for utilizing and incorporating the extensive network of state public safety and security coordination resources that exist in Georgia. These resources should be considered and included in all pre-incident planning efforts regarding public safety and security when applicable. These types of planning efforts include but are not limited to state and federal homeland security preparedness efforts, as well as maritime safety and security efforts led by the U.S. Department of Homeland Security - United States Coast Guard.

2.2 Plan Activation

When ESF-13 is activated, Georgia Department of Public Safety, with assistance from supporting departments and agencies, assesses and responds to requests for state public safety and security resources to include law enforcement resources and planning or technical assistance from affected state, tribal, local, or Federal agencies, or other ESFs.

3.0 Organization and Assignment of Responsibilities

3.1 ESF Coordinator

The Georgia Department of Public Safety serves as the coordinator for ESF-13. In partnership with the Georgia Bureau of Investigation and the Governor's Office of Consumer Affairs Consumer Protection Unit, the Georgia Department of Public Safety conducts ESF-13 planning, preparedness, response, and recovery activities.

3.2 Primary Agency Assignment of Responsibilities

Georgia Department of Public Safety

- Will designate official(s) to coordinate ESF-13 issues within the state and with federal ESF-13 representative(s). This state official will:
 - Serve as the principal point of contact with ESF-13 at the Federal Regional Response Coordination Center.
 - This individual may possibly be assigned a support staff and have liaisons detailed to operate within a Joint Field Office if established in Georgia.
- Be expected to coordinate issues regarding Public Safety and Security with local and federal partners as necessary.

Georgia Bureau of Investigation

- Coordinate with Georgia Department of Public Safety on issues regarding Public Safety and Security.
- Assist with communications equipment.
- Assist with law enforcement investigations resources and intelligence.
- Assist with personnel for security.
- Assist with mass fatality, body recovery, and human remains management expertise.

Georgia Department of Natural Resources

- Coordinate with Georgia Department of Public Safety on issues regarding Public Safety and Security.
- Assist with communications equipment and personnel.

3.3 Support Agency Assignment of Responsibilities

Georgia Air Operations Branch

- Coordinates and prioritizes all requests for assistance for fixed wing or rotary aircraft within the state during disasters.
- Establishes Aviation Support Operations Center as an extension of the SOC when relevant in coordination with local, state, and federal partners and in accordance with the Airspace Coordination Plan for Disasters.

Georgia Attorney General's Consumer Protection Division

- Investigation Resources.
- Price Gouging Assistance.

Georgia Department of Community Supervision

- Personnel.
- Vehicles.

Board of Regents of the University System of Georgia

- Personnel.
- Vehicles.

Georgia Department of Corrections

- Personnel.

Georgia Department of Defense

- Communications Equipment.
- Fuel Equipment.
- Generators.
- Personnel.

Georgia Department of Juvenile Justice

- Personnel.
- Vehicles.

Georgia Department of Revenue

- Personnel.
- Vehicles.
- Law Enforcement / Security Subject Matter Expertise and Coordination.

Georgia Department of Transportation

- Architectural and Engineering Services.
- Construction Equipment.
- Fuel Equipment.
- Generators.
- Personnel.
- Vehicles.

Georgia Emergency Management and Homeland Security Agency (GEMA/HS)

- Personnel.
- Communications Equipment.
- Emergency Management Coordination.

Georgia Department of Driver Services

- Personnel.
- Vehicles.

Georgia Forestry Commission

- Fuel.

Georgia Public Safety Training Center

- Personnel.
- Vehicles.
- Law Enforcement / Security Subject Matter Expertise and Coordination.

Georgia State Board of Pardons and Parole

- Personnel.
- Vehicles.
- Law Enforcement / Security Subject Matter Expertise and Coordination.

4.0 Direction, Control, and Coordination

4.1 Information Collection and Dissemination

ESF-13 will report all activities to the ESF-5 Situation Unit for inclusion in the development of Incident Action Plans and Situational Reports. All public information reports regarding ESF-13 activities will be coordinated with ESF-15 External Affairs.

In addition to the SOC, ESF-13 may provide personnel to field operations established in Georgia, including but not limited to: Joint Field Offices, Joint Information Centers, Disaster Recovery Centers, and any other incident facility established to meet operational demands for each incident requiring the activation of the GEOP.

4.2 Communications and Documentation

The GEMA/HS Planning Section has provided standard operating guide development templates and planning assistance to all ESF's listed in the GEOP. All ESF's will strive to develop operationally ready SOG's for inclusion in the GEOP. ESF-13 will meet as necessary to develop, review and refine SOG's that discuss specific operational processes and procedures.

4.3 Administration, Finance, and Logistics

In conjunction with ESF-7 Logistics, ESF-13 will develop, review, refine, and maintain lists of all resources currently available and under the control of the primary or support agencies listed in this plan. The development of these lists may be completed by

several organizations and professional groups, which currently operate within this ESF. These resource lists should be compliant with the resource typing standards outlined in the NIMS.

Coordination of EMAC Request

The Emergency Management Assistance Compact is a national mutual aid agreement between the 50 states, Puerto Rico, the U.S. Virgin Islands and the District of Columbia. It is based on 13 Articles which have been enacted into state law by each state. In Georgia, EMAC is addressed in the O.C.G.A., Title 38, Chapter 3, Article 5.

States may only request assistance via EMAC when their Governor has declared a state of emergency. EMAC requires that the state requesting assistance reimburse the state that provides the assistance. The Director of GEMA/HS is the EMAC Authorized Representative (AR) for the State of Georgia. The AR is tasked with the authority to commit and accept resources through EMAC partnerships. The AR may delegate this authority to the Logistics Section Chief, Deputy Logistics Section Chief, and Finance Section Chief of GEMA/HS. The GEMA/HS Logistics Section Chief is the Designated Contact (DC) for EMAC. In the absence of the Logistics Section Chief, the agency has identified alternate Designated Contacts. The DC is commonly referred to as the EMAC Coordinator. The DC coordinates EMAC operations and prepares the official EMAC Request for Assistance (commonly referred to as the REQ-A). When completed, the REQ-A becomes a contract between the requesting and assisting states for the provision of assistance in accordance with EMAC. When the SOC is activated, the Logistics Section Mutual Aid Unit coordinates and manages EMAC missions. This unit will be initially staffed with GEMA/HS personnel but will likely be augmented by trained EMAC personnel from other states as soon as possible. This unit is also referred to as an EMAC "A" Team.

When the SOC is activated, the ESF-13 will coordinate all applicable EMAC requests with the GEMA/HS EMAC DC or the SOC Logistics Section Mutual Aid Unit. No resource (personnel or equipment) may deploy to another state via EMAC until the REQ-A has been approved and signed by the ARs of the requesting and assisting states, and they have been provided a copy of the REQ-A, have been briefed and prepared for the mission. To facilitate obtaining any assistance Georgia may need via EMAC, state ESFs should identify their shortfalls in capability and where resources may be obtained to provide this capability. This may be accomplished via informal coordination with sister agencies in other states to determine if the needed resource is available for potential deployment to Georgia, its location, and the point of contact for the resource. Such information is critical in expediting a request for assistance via EMAC. For more information on EMAC, contact the GEMA/HS EMAC Designated Contact at 404-635-7200.

5.0 Plan Evaluation, Maintenance and Revision

5.1 Evaluation

GEMA/HS conducts all exercises within the structure provided by the Homeland Security Exercise Evaluation Program (HSEEP). ESF-13 will participate in all exercise activities when applicable and will follow the HSEEP process to include active participation in planning and evaluation meetings, workshops, and conferences.

GEMA/HS systematically coordinates and conducts event debriefings and compiles after action reports for any incident that calls for the activation of all or any portion of the GEOP. ESF-13 will participate in this process when applicable. After Action Reports will document areas for improvement, resource shortfalls and corrective action planning requirements which will be incorporated into the GEOP, its annexes, or ESF SOGs when applicable.

5.2 Maintenance and Revision

This ESF Annex will be reviewed every two years and updated as required. In addition, the document shall be evaluated for recommended revisions and corrective measures as an integral part of the Agency Exercise or Event After Action Reports / Improvement Plans, as well as internal reviews that will follow the issuance of any Governor Executive Order or passage of legislation impacting the Agency.

6.0 Authorities and References

The authority for the Georgia Emergency Operations Plan is based on Official Code of Georgia, Title 38, Section 3, Articles 1 through 3, known as the Georgia Emergency Management Act of 1981, and is compliant with the National Incident Management System and supports the National Response Framework.

O.C.G.A. § 38-3-1, to § 38-3-10, establishes legal authority for development and maintenance of Georgia's Emergency Management Program and organization, and defines the emergency powers, authorities, and responsibilities of the Governor and Director of GEMA/HS. Moreover, the State's Emergency Services and Disaster Laws require that state and local governments develop and maintain current Emergency Operations Plans to be prepared for a variety of natural and human caused hazards. Executive Orders by the Governor supplement the laws and establish specific planning initiatives and requirements.