



Emergency Support Function 1 (Transportation) Annex
to Georgia Emergency Operations Plan

2023

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Record of Change

Change #	Date	Part Affected	Date Posted	Who Posted
1	2/8/2018	Support agency Assignment of responsibilities	2/8/2018	Bryan Haines
2	2/26/2020	Removed Dept. of Agriculture from Support agency Assignment of responsibilities	4/22/2020	Teresa Beecham
3	7/3/2023	Updated format; updated content	7/6/2023	Emily Fish

Record of Distribution

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1.0 Introduction

1.1 Purpose

This ESF-1 Transportation Annex supports the GEOP and complies with standards set forth in the National Response Framework. This document provides guidance to prepare for, respond to, recover from, and mitigate the effects of a disaster or emergency on Georgia's transportation infrastructure and networks. ESF-1 Transportation is designed to ensure seamless integration of key transportation resources and information for preparedness, response, recovery, and mitigation activities to address an emergency or disaster.

1.2 Scope

ESF-1 Transportation operations encompass ground-based, maritime, and aviation-based transportation infrastructure support in an emergency or a disaster. The Georgia Department of Transportation (GDOT) assumes primary responsibility for the coordination of maritime and ground-based multi-modal transportation resources.

2.0 Concept of the Operation

2.1 General

During an emergency or disaster, the ESF-1 Transportation Coordinator will serve as the principle point of contact for operations associated with ESF-1 Transportation. The ESF Coordinator will oversee all ESF-1 Transportation operations and reports to the State Operations Center (SOC) Chief. If a disaster warrants SOC activation, some or all ESF-1 Transportation personnel may be activated. The scope, scale, and magnitude of the threat/incident will dictate which support agencies that will be requested for support of ESF-1 Transportation operations in the SOC.

2.2 Plan Activation

When an ESF-1 Transportation or a support agency is made aware of a threat or incident requiring the activation of this Annex, they will contact the GEMA/HS Communications Center with all pertinent information.

When activated, GDOT with assistance from supporting departments and agencies, assesses and responds to requests for assistance with management, maintenance, planning and technical support of transportation infrastructure and networks.

During activation the ESF-1 Transportation Coordinator serves as the point of contact for requests for ESF-1 Transportation related assistance that's received by the GEMA/HS SOC. The ESF-1 Transportation Coordinator then ensures mission assignment completion through direct support or by delegation to the appropriate support agency.

3.0 Organization and Assignment of Responsibilities

The ESF-1 Transportation Coordinator is the Georgia Department of Transportation. Within the GEMA/HS SOC, the GDOT Primary/Alternate Emergency Coordinator will serve a dual role as the ESF-1 Transportation Coordinator and the Primary Agency Emergency Coordinator for intermodal transportation operations.

3.1 ESF Coordinator

ESF-1 Transportation will ensure the following:

- Designate Primary and Alternate Emergency Coordinators. The designees shall represent the agency in an emergency or disaster and provide operational support in the State Operations Center when requested.
- Sustain operational readiness through regular contact with primary and support agencies.
- Participate in planning meetings and exercises.
- Develop Standard Operating Guide(s) (SOG) to support emergency and disaster operations.
- Coordinate with GEMA/HS for training of staff that support ESF-1 Transportation.
- Coordinate operational support for ESF-1 Transportation support agencies.
- Monitor the transportation infrastructure and act as the principal source of information for threats or incidents to the infrastructure.
- Coordinate the movement and flow of intermodal traffic into and out of impacted areas for effective transport of relief supplies, personnel, and equipment.
- Identify, procure, prioritize, and track transportation resources that are requested to support or are utilized for emergency or disaster operations.
- Conduct impact assessments within impacted areas.
- Coordinate with ESF-3 Public Works and Engineering to ensure that transportation infrastructure is adequate to meet transport needs.
- Coordinate with ESF-13 Public Safety and Security to ensure that transportation infrastructure is adequate to meet transport needs.
- Coordinate with ESF-3 Public Works and Engineering on restoration operations for transportation infrastructure.
- Coordinate with ESF-7 Logistics in the provision of transportation resources to support commodities transport into impacted areas.

3.2 Primary Agency Assignment of Responsibilities

Georgia Department of Transportation

- Plans and coordinates prevention, protection, mitigation, response, and recovery activities pertaining to transportation.
- Conducts regular ESF-1 Transportation meetings and conference calls.
- Maintains ongoing contact with ESF-1 Transportation primary and support agencies.

- Ensures that ESF-1 Transportation Primary and Support Emergency Coordinators maintain operational readiness by taking required GEMA/HS SOC training courses.
- Acts as a liaison between ESF-1 Transportation and ESF-15 External Affairs.
- Directs requests for assistance to the appropriate ESF-1 Transportation primary agencies.
- Directs unmet requests for assistance to ESF-5 Emergency Management, Information and Planning.
- Provides information on status, threats, impacts, and restoration of transportation infrastructure and services in conjunction with ESF-3 Public Works and Engineering.
- Provides updates on the status of ESF-1 Transportation mission assignments to ESF-5 Emergency Management, Information and Planning (Planning Section), and other entities external to ESF-1 Transportation.
- Generates information to be used in briefings, situation reports, and incident action plans.
- Oversees the provision of transportation assets in coordination with ESF-7 Logistics to support the movement of evacuees in accordance with the State of Georgia Catastrophic Evacuee Support Plan.
- Coordinates all requests for assistance for multi-modal transportation resources.
- Monitors the transportation infrastructure during evacuations and provides regular reports on traffic volumes.
- Enacts Contraflow operations to support mass evacuations, in conjunction with ESF-13 Public Safety and Security.
- Coordinates the abatement of construction and maintenance projects for transportation infrastructure during an emergency or disaster.
- Coordinates the issuance of regulatory waivers and exemptions for oversized and overweight vehicles.
- Enacts effective traffic demand management by a variety of methods, including variable message signs and the deployment of Highway Emergency Response Operator units.
- Oversees the closure of federal and state routes and bridges during hazardous conditions or upon the threat of hazardous conditions.
- Identifies, procures, prioritizes, and tracks transportation resources that are requested to support or are utilized for emergency and disaster operations.
- Assists state agencies, local jurisdictions, and volunteer organizations with evacuation and transport of supplies and equipment.
- Conducts bridge incident management by conducting bridge inspections, thus deeming bridges open or closed due to safety considerations.

3.3 Support Agency Assignment of Responsibilities

Georgia Air Operations Branch

- Performs Flight Reconnaissance Missions.

Georgia Department of Administrative Services

- Assists with Administrative Services.

Technical College System of Georgia

- Provides facilities for staging.

Board of Regents of the University System of Georgia

- Provides personnel and vehicles as needed for response operations.
- Provides facilities for staging.
- Provides officers for security, when necessary.

Georgia Department of Corrections

- Provides fuel, maintenance services, vehicles, and personnel as needed for response operations.

Georgia Department of Defense

- Provides aircraft, fuel, mobile communications, vehicles, and personnel as needed for response operations.

Georgia Department of Driver Services

- Provides facilities, communications, technical assistance, and personnel as needed for response operations.

Georgia Department of Education

- Provides personnel and vehicles as needed for response operations.

Georgia Department of Human Services

- Provides personnel and vehicles as needed for response operations.

Georgia Department of Natural Resources

- Provides boats and aircraft, as well as mobile communications, personnel, and vehicles as needed for response operations.

Georgia Department of Public Safety

- Monitors interstate highways and other routes during evacuations and provides regular reports on traffic volume.
- Secures critical transportation facilities and infrastructure.
- Provides security for response personnel during operations.
- Assists with enactment of Contraflow operations and traffic management during mass evacuations.
- Coordinates and prioritizes all requests for assistance for fixed wing or rotary aircraft within the state during disasters.
- Establishes Aviation Support Operations Center as an extension of the State Operations Center when applicable, in coordination with local, state, and federal partners and with the State Aviation Support Operations Center Plan.

- Coordinates and manages Aviation Support Operations Center (s) as necessary to manage state, local and federal aircraft operating within a disaster area without adequate normal airspace de-confliction capabilities.
- Coordinates requests for aviation transportation assistance from all other ESFs, local jurisdictions and state partners in disasters.
- Provide aerial reconnaissance of roads during emergencies and disasters as requested to determine traffic conditions and road infrastructure damage.

Georgia Building Authority

- Provides personnel and vehicles as needed for response operations.

Georgia Emergency Management and Homeland Security Agency

- Provides communications networks.
- Coordinates emergency response operations among local, state, federal, private, and Non-Governmental Organizations (NGO) entities.

Georgia Forestry Commission

- Provides personnel and vehicles as needed for response operations.

Georgia Regional Transportation Authority

- Provides vehicles as needed for response operations.

4.0 Direction, Control, and Coordination

4.1 Information Collection and Dissemination

ESF-1 Transportation will report all activities to the ESF-5 Emergency Management, Information and Planning (Situation Unit) for inclusion in the development of Incident Action Plans and Situational Reports. All public information reports regarding ESF-1 Transportation activity will be coordinated with ESF-15 External Affairs.

In addition to the SOC, ESF-1 Transportation may provide personnel to field operations established in Georgia, including but not limited to: Joint Field Offices, Joint Information Centers, Disaster Recovery Centers, and any other incident facility established to meet operational demands for each incident requiring the activation of the GEOP.

4.2 Communications and Documentation

The GEMA/HS Planning Section has provided standard operating guide development templates and planning assistance to all ESFs listed in the GEOP. All ESFs will strive to develop operationally ready SOGs for inclusion in the GEOP. ESF-1 Transportation will meet as necessary to develop, review and refine SOGs that discuss specific operational processes and procedures.

4.3 Administration, Finance, and Logistics

In conjunction with ESF-7 Logistics, ESF-1 Transportation will develop, review, refine and maintain lists of all resources currently available and under the control of the primary or support agencies listed in this plan. The development of these lists may be

completed by several organizations and professional groups, which currently operate within this ESF. These resource lists should be compliant with the resource typing standards outlined in the National Incident Management System (NIMS).

Resource requirements will be primarily determined by affected County Emergency Management Agency (EMA) Directors, working with assigned GEMA/HS Field Coordinators. Resource Requests flow from the County EMA Director (or the GEMA/HS Field Coordinator acting on his/her behalf) or other state agency to the SOC. Existing state resources, intrastate mutual aid, donations, Georgia Voluntary Organizations Active in Disasters and NGOs provide the initial source of personnel, vehicles, equipment, supplies and services to fulfill Resource Requests. Resource Requests that exceed the capability of these sources may be fulfilled through state purchasing and contracting, interstate mutual aid or federal government assistance.

The GEOP ESF-7 Logistics Annex contains information on the provision of assets and resources through the Emergency Management Assistance Compact, private-sector or NGO procurement procedures, and requests for assistance to the Federal Emergency Management Agency.

5.0 Plan Evaluation, Maintenance and Revision

5.1 Evaluation

GEMA/HS conducts all exercises within the structure provided by the Homeland Security Exercise Evaluation Program (HSEEP). ESF-1 Transportation will participate in all exercise activities when applicable and will follow the HSEEP process to include active participation in planning and evaluation meetings, workshops, and conferences.

GEMA/HS systematically coordinates and conducts event debriefings and compiles after action reports for any incident that calls for the activation of all or any portion of the GEOP. ESF-1 Transportation shall participate in this process when applicable. After Action Reports will document areas for improvement, resource shortfalls and corrective action planning requirements which will be incorporated into the GEOP, its annexes or ESF SOGs when applicable.

5.2 Maintenance and Revision

This Emergency Support Function Annex will be reviewed and updated in accordance with the GEMA/HS Plans Standardization and Maintenance Policy. In addition, the document shall be evaluated for recommended revisions and corrective measures as an integral part of the Agency Exercise or Event After Action Reports / Improvement Plans, as well as internal reviews that will follow the issuance of any Governor Executive Order or passage of legislation impacting the Agency.

6.0 Authorities and References

The authority for the Georgia Emergency Operations Plan is based on Official Code of Georgia, Title 38, Section 3, Articles 1 through 3, known as the Georgia Emergency

Management Act of 1981, and is compliant with the National Incident Management System and supports the National Response Framework.

O.C.G.A. § 38-3-1, to § 38-3-10, establishes legal authority for development and maintenance of Georgia's Emergency Management Program and organization, and defines the emergency powers, authorities, and responsibilities of the Governor and Director of GEMA/HS. Moreover, the State's Emergency Services and Disaster Laws require that state and local governments develop and maintain current Emergency Operations Plans to be prepared for a variety of natural and human- caused hazards. Executive Orders by the Governor supplement the laws and establish specific planning initiatives and requirements.