BOARD OF HOMELAND SECURITY

WEDNESDAY, NOVEMBER 6, 2019
1:30 TO 2:30 PM
GEMA/HS HEADQUARTERS
TRAINING ROOM

BOARD MEETING MINUTES

Board Members Present:
Homer Bryson, Vice Chairperson
Philip Peacock, Secretary
Vic Reynolds
Col. Mark McDonough
Russell McMurry
Calvin Rhodes
Kyle Sapp
Bill Cowsert
Alan Powell
Erika Shields

Board Members Absent:
Chris Carr
Thomas Carden
Mark Williams
Kathleen Toomey
Richard Woods
Gary Black

Representatives Present:
Col. Marc Belscamper
Major Mike England
Gary Kelley
Dr. Garry McGiboney
Scott Minarcine

The Board of Homeland Security held the board meeting on November 6, 2019 at the Georgia Emergency Management and Homeland Security Agency (GEMA/HS) Headquarters in Atlanta, Georgia. A List of Attendees, the Agenda, and the Meeting Presentation are attached hereto and made official parts of these minutes as Attachments #1, #2, and #3. Director Homer Bryson called the meeting to order at 1:33 PM.

All board members are present except Attorney General Chris Carr with the Georgia Department of Law, Adjutant General Thomas Carden with the Georgia Department of Defense, Commissioner Mark Williams with the Georgia Department of Natural Resources, Commissioner Kathleen Toomey with the Georgia Department of Public Health, Superintendent Richard Woods with the Georgia Department of Education, and Commissioner Gary Black with the Georgia Department of Agriculture.

Vice Chairperson Homer Bryson welcomed everyone to the GEMA/HS Headquarters in Atlanta, Georgia.

Roll Call

Approval of the Minutes:
Vice Chairperson Homer Bryson presented the minutes of the August 7, 2019 meeting for discussion and approval. Colonel Mark McDonough made a motion to approve the minutes. Executive Director Calvin Rhodes seconded the motion. The motion passed unanimously.

Old Business:
Vice Chairperson Homer Bryson asked the Board for discussion on any old business. No further business to discuss.

New Business:
Vice Chairperson Homer Bryson sent out an email last week regarding the federal homeland security grant funding. The funds have decreased every single year. GEMA/HS is currently seeing if the current programs are viable and what the best use of the funding should be.

Harlan Proveaux introduced Andy Mossman and Rocky Bighan with the Georgia Information Sharing Analysis Center (GISAC).

a) Intelligence Gathering and Information Sharing

Andy Mossman and Rocky Bighan from the Georgia Information Sharing Analysis Center (GISAC) provided an overview of their Strategic Intelligence Plan. The focus of Georgia's Intelligence System is to enhance public safety through the production of timely and relevant intelligence that aids in the detection, prevention, and mitigation of criminal activity and other threats impacting the State. The system is comprised of the various entities that support or contribute information to the state intelligence system, as well as any arrangements, equipment, facilities, or procedures used for receipt, storage, analysis, and dissemination of criminal intelligence information. It is recommended that strategic enhancements to Georgia's intelligence system focus on two key areas: statewide intelligence priorities and strengthening the efficacy of the intelligence cycle. Georgia's intelligence priorities are criminal threats and homeland security threats; they are gangs and organized crime, violent crime, felony trafficking (human, narcotics, guns), targeted violence (extremists and school threats), ANTIFA and anarchist groups, and race-based extremists. On August 8, 2019, the FBI, DHS, and USSS did a joint assessment on targeted violence. There were twenty-seven mass shooting attacks in 2018 across eighteen states. Only two of those events were ideologically-motivated. Every subject had at least one grievance, experienced a significant stressor in the twelve months preceding the attacks, and two-thirds suffered from a mental illness.

The Intelligence Cycle is the process of developing raw information into finished intelligence for policymakers to use in decision making and action. The cycle consists of four components: evaluation, collection, analysis, and dissemination. Evaluation is the planning, equipping, and budgeting stage. Collection is the detection of information and the initial documentation and submission of the information for actualization. Analysis determines the probable credibility, reliability, relevance, timeliness, and impact of information using all available resources to fully

identify and vet the persons, places, facts, and circumstances associated with the raw data. The effectiveness of the entire statewide intelligence system is predicated upon access to analytical tools, databases, systems and the training, skill, and procedures leveraged by the Intelligence Analysts who use them. Dissemination is the process of moving intelligence from producers to consumers or stakeholders.

Andy Mossman reviewed their recommendations for the Strategic Intelligence Plan. The first goal is to develop and implement enhancements to a statewide Suspicious Activity Reporting mobile application (3 to 6 months). Next, coordinate with public safety, emergency management, educational, and private sector entities throughout the State to increase awareness of the National Suspicious Activity Reporting Initiative and the State's suspicious activity reporting mobile applications through the implementation of updated training and public messaging (6 to 60 months). Then, identify and assess the criminal intelligence capabilities and needs of municipal and county law enforcement agencies located throughout Georgia (12 to 60 months). Next, identify existing legal and physical barriers to and limitations on information sharing and develop legislative recommendations to address them (3 to 6 months). Then, assess the interdependent technologies, personnel, equipment, facilities, and funding needed to enhance of the State's capability to identify, collect, analyze, and disseminate information relative to existing or emerging threats and develop an associated budgetary and legislative sustainment plan (6 to 18 months; ongoing). Next, address recruitment and retention of non-sworn criminal intelligence analysts employed by state, county, and local law enforcement agencies by accrediting existing analyst certification training program requirements via the Georgia Peace Officer Standards and Training Council (6 to 18 months). Then, develop statewide intelligence collection requirements and policy.

The next Board of Homeland Security meeting will be on December 4, 2019 at GEMA/HS in the Training Room.

Adjournment:
There being no further business to be brought before the Board, Vice Chairperson Homer Bryson adjourned the meeting at 2:38 PM.

Official Attachments:
1. List of Attendees
2. Agenda
3. Meeting Presentation

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Alan Powell
Erika Shields

Representatives:
Col. Marc Belscamper
Major Mike England
Gary Kelley
Dr. Garry McGiboney
Scott Minarcine

Others Attending:
David Allen
Larry Barnes
Rocky Bighan
Avacelis Caraballo
Joey Greene
Katina Hopper
Ashley Larrow
Andy Mossman
Laura Pfister
Harlan Proveaux
Ashley Seay

Board of Homeland Security Meeting

AGENDA

November 6, 2019
1:30 - 2:30 P.M.
GEMA/HS Headquarters
Training Room
Atlanta, GA

Agenda Topic	Speaker
Call to Order	Homer Bryson, Vice Chairperson GEMA/HS
Roll Call	
Approval of Minutes from August 7, 2019	
Old Business	
New Business	Harlan Proveaux, Deputy Director GEMA/HS
a) Intelligence Gathering and Information Sharing	Jeff Roesler, SAC Andy Mossman, ASAC GISAC
Adjournment	
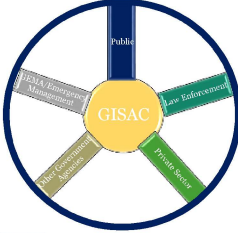
Strategic Intelligence Plan

Andy Mossman
Assistant Special Agent in Charge

November 6, 2019

GEORGIA'S INTELLIGENCE SYSTEM

➢ The focus of this state's criminal intelligence system is to enhance public safety through the production of timely and relevant intelligence that aids in the detection, prevention, and mitigation of criminal activity and other threats impacting Georgia.

➢ Georgia's criminal intelligence system is comprised of the various entities that support or contribute information to the state intelligence system, as well as any arrangements, equipment, facilities, or procedures used for receipt, storage, analysis, and dissemination of criminal intelligence information.

➢ It is recommended that strategic enhancements to Georgia's intelligence system focus on two key areas:
  ▪ Statewide intelligence priorities
  ▪ Strengthening the efficacy of the intelligence cycle

GEORGIA'S INTELLIGENCE PRIORITIES

CRIMINAL THREATS
1. Gangs & Organized crime
2. Violent crime
3. Felony trafficking (human, narcotics, guns)

HOMELAND SECURITY THREATS
1. Targeted Violence (Extremists and School Threats)
2. ANTIFA and Anarchist Groups
3. Race-Based Extremists

FBI, DHS, & USSS JOINT THREAT ASSESSMENT ON TARGETED VIOLENCE - AUGUST 8, 2019

➢ 27 Mass shooting attacks in 2018 (*3 or more deaths) in 18 states
➢ *Only 2 were ideologically-motivated*
➢ Every subject had at least one *grievance*
➢ Every subject experienced a significant *stressor* in the 12 months preceding their attack
➢ 2/3 suffered from *mental illness* (depression and suicidal ideation)

➢ ***Every subject directly communicated at least a portion of their intent to one or more people prior to their attack***

THE INTELLIGENCE CYCLE

1. Evaluation - intelligence requirements; systems analysis; quality assessment; planning
2. Collection - detection of information; recognition of the information as useful and relevant; initial documentation; and submission/receipt of the information for actualization.
3. Analysis - determining the probable credibility, reliability, relevance, timeliness, and impact of information using all available resources to fully identify and vet the persons, places, facts, and circumstances associated with the raw data.
4. Dissemination -the process of moving intelligence from producers to consumers or stakeholders

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CRITICAL COMPONENTS OF INTELLIGENCE EVALUATION

EVALUATION = STRATEGIC PLANNING

➢ Stakeholders
➢ Training & Awareness
➢ Intelligence Requirements (AKA: Gaps & Needs)
➢ Priorities
➢ Capabilities
➢ Targeting Strategy
➢ Quality Review
➢ *Law and policy*
➢ *Planning, equipping, and budgeting*

Evaluation

CRITICAL COMPONENTS OF INTELLIGENCE COLLECTION

Collection

COLLECTION = ACQUISITION OF DATA
➢ Awareness
➢ Partnerships
➢ Law & Policy
➢ *Information Systems*
➢ *Technical Capabilities*

GISAC

CRITICAL COMPONENTS OF INTELLIGENCE ANALYSIS

ANALYSIS = MAKING INFORMATION USEFUL
➢ Personnel
➢ *Analytical tools, databases, and systems*
➢ *Training, skill, and procedures*
➢ Interpersonal & interagency networks
➢ Integration with investigative and enforcement operations

Analysis

CRITICAL COMPONENTS OF INTELLIGENCE DISSEMINATION

DISSEMEMINATION = GETTING INFORMATION TO STAKEHOLDERS
- Relevant, timely, and *accurate*
- Law & policy (privacy protections & information integrity)
- Established methods & nodes
- Access & compatibility

Dissemination

GISAC

2.1.1 - Develop and implement enhancements to a statewide Suspicious Activity Reporting mobile application. (3-6 months).

- Improved capability to collect information regarding imminent and emerging threats by reaching a broader audience
- 90 day completion requirement for vendor – upgrades due by January 2020
- Hotkeys to report suspicious/criminal activity, school threats, and to connect with the department of behavioral health crisis hotline for assistance with mental health and addiction issues
- Threat information is routed 24/7 to the GBI-GISAC Watchdesk for analysis and dissemination
- Watchdesk: 1-800-597-TIPS or online at gbi.georgia.gov

Collection

GISAC

2.1.2 - Coordinate with public safety, emergency management, educational, and private sector entities throughout the state to increase awareness of the National Suspicious Activity Reporting Initiative and the State's suspicious activity reporting mobile application through the implementation of updated training and public messaging. (6-60 months)

- Increased awareness = more tips = higher probability of detection & prevention
- Leverage partnerships with GPSTC and other stakeholders to automate and facilitate training & public awareness

Collection

GISAC

2.1.3 - Identify and assess the criminal intelligence capabilities and needs of municipal and county law enforcement agencies located throughout Georgia. (12-60 months)

- Enhances the statewide intelligence system by identifying common localized intelligence gaps and promulgating plans to address those needs in support of the broader network
- Collaborate with the sheriffs and chiefs associations, as well as GEMA and GBI Regional Threat Specialists to develop a survey tool & facilitate assessment
- Develop assessment-based recommendations to address the local intelligence needs that support the statewide system

Evaluation   Collection   Analysis   Dissemination

GISAC

2.1.4 - Identify existing legal and physical barriers to and limitations on information sharing and develop legislative recommendations to address them (3-6 months)

- ➢ Address issues impacting the effectiveness & timeliness of intelligence sharing by systematically working to identify and eliminate those barriers
- ➢ Improve sharing of school safety information
- ➢ Address technological needs to improve the timeliness of intelligence dissemination to stakeholders, to include the public

Evaluation Collection Analysis Dissemination

GISAC

2.1.5 - Assess the interdependent technologies, personnel, equipment, facilities, and funding needed to enhance of the State's capability to identify, collect, analyze, and disseminate information relative to existing or emerging threats and develop an associated budgetary and legislative sustainment plan. (6-18 months; ongoing).

- ➢ The statewide intelligence system is comprised of multiple state, local, and federal entities that rely on each other to protect Georgia from threats
- ➢ Sustainment = strength (100% of technical analytical capability is funded via federal grants)
- ➢ There are legislative improvements needed to remove barriers to information sharing and enhance statewide intelligence capabilities

Evaluation Analysis

GISAC

2.1.6 - Address recruitment and retention of non-sworn criminal intelligence analysts employed by state, county, and local law enforcement agencies by accrediting existing analyst certification training program requirements via the Georgia Peace Officer Standards and Training Council (6-18 months).

- ➢ Establishes a statewide standard for training criminal intelligence analysts; ensuring interoperability and uniform performance standards across agencies.
- ➢ Improves capability to provide mutual aid during critical incidents.
- ➢ Assists departments currently lacking a criminal intelligence capability to develop an intelligence unit.

Evaluation Analysis

GISAC

2.1.7 - Develop statewide intelligence collection requirements and policy. (18-36).

- ➢ Uniform collection, analysis, and dissemination protocols across all state entities improves information sharing among stakeholders, enhances transparency, and simultaneously protects civil rights
- ➢ Focused collection strategy and prioritization enhances situational awareness and improves intelligence collection
- ➢ Does not limit or restrict individual state entities from developing additional intelligence requirements or more restrictive policies

Evaluation Collection Dissemination

GISAC

QUESTIONS?

Georgia Information Sharing & Analysis Center
1-877-597-TIPS (8477)